DOCUMENTS EXPEDITING PROJECT

86th Congress
1st Session } SENATE COMMITTEE PRINT NO. 181

ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

FEBRUARY AND JANUARY 1959

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

UNITED STATES
GOVERNMENT PRINTING OFFICE
38287 WASHINGTON : 1959

STATEMENT BY SENATOR HARRY F. BYRD (D. Va.), CHAIRMAN OF THE JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for February 1959. For release in afternoon papers, Monday, March 30, 1959.

Executive agencies of the Federal Government reported civilian employment in the month of February totaling 2,335,224. This was a net decrease of 2,596 as compared with employment reported in the preceding month of January.

Civilian employment reported by the executive agencies of the Federal Government, by month in fiscal year 1959, which began July 1, 1958, follows:

Month	Employment	Increase	Decrease
July	2,373,410	6,306	--
August	2,373,934	524	--
September	2,356,493	--	17,441
October	2,355,482	--	1,301
November	2,354,767	--	715
December	2,351,833	--	2,934
January	2,337,820	--	14,013
February	2,335,224	--	2,596

Total federal employment in CIVILIAN AGENCIES for the month of February was 1,257,055, an increase of 3,237 as compared with the January total of 1,253,818. Total civilian employment in the MILITARY AGENCIES in February was 1,078,169, a decrease of 5,833 as compared with 1,084,002 in January.

Civilian agencies reporting the larger increases were Treasury Department with 2,594, Federal Aviation Agency with 795 and Commerce Department with 417. The increase in Treasury Department was largely seasonal. The largest decrease was reported by Post Office Department with 644.

In the Department of Defense decreases in civilian employment were reported by the Department of the Navy with 3,155, the Department of the Army with 1,812, and the Department of the Air Force with 880.

In the Department of Defense decreases in civilian employment were reported by the Department of the Navy with 3,155, the Department of the Army with 1,812, and the Department of the Air Force with 880.

Inside continental United States civilian employment decreased 2,163, and outside continental United States civilian employment decreased 433. Industrial employment by federal agencies in February totaled 565,362, a decrease of 4,033.

These figures are from reports certified by the agencies as compiled by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,335,224 civilian employees certified to the Committee by federal agencies in their regular monthly personnel reports includes some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 195,416 foreign nationals working for U. S. military agencies during February who were not counted in the usual personnel reports. The number in January was 197,073. A breakdown of this employment for February follows:

COUNTRY	TOTAL	ARMY	NAVY	AIR FORCE
Belgium	12	--	--	12
England	4,158	--	--	4,158
France	22,142	16,777	--	5,365
Germany	84,528	72,405	56	12,067
Japan	72,112	27,981	16,033	28,098
Korea	7,688	7,688	--	--
Malta	81	--	81	--
Morocco	4,082	12	829	3,241
Netherlands	39	--	--	39
Norway	25	--	--	25
Trinidad	549	--	549	--
TOTAL	195,416	124,863	17,548	53,005

CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, FEBRUARY 1959 AND JANUARY 1959, AND PAY, JANUARY 1959 AND DECEMBER 1958

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of January 1959 and that they are compared with personal service expenditure figures for the month of December 1958, whereas the latest employment figures covered in this report are for the month of February 1959 and are compared with the month of January 1959. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separate report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for February 1959 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In February, numbered—	In January, numbered—	Increase (+) or decrease (−)	In January was—	In December was—	Increase (+) or decrease (−)
Total [1]	**2,335,224**	**2,337,820**	**−2,596**	**$1,068,140**	**$1,131,471**	**−$63,331**
Agencies exclusive of Department of Defense	1,257,055	1,253,818	+3,237	572,481	624,617	−52,136
Department of Defense	1,078,169	1,084,002	−5,833	495,659	506,854	−11,195
Inside continental United States	2,152,494	2,154,657	−2,163			
Outside continental United States	182,730	183,163	−433			
Industrial employment	565,362	569,395	−4,033			
Foreign nationals	**195,416**	**197,073**	**−1,657**	**[2] 23,783**	**[3] 25,007**	**−1,224**

[1] Exclusive of foreign nationals shown in the last line of this summary.
[2] Subject to revision.
[3] Revised on basis of later information.

Table I, below, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 7, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during February 1959, and comparison with January 1959, and pay for January 1959, and comparison with December 1958*

Department or agency	Personnel				Pay (in thousands)			
	February	January	Increase	Decrease	January	December	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	83,561	83,573		12	$35,639	$37,720		$2,081
Commerce [1]	30,564	30,147	417		14,412	15,143		731
Health, Education, and Welfare	57,604	57,494	110		26,239	27,301		1,062
Interior	49,255	49,210	45		24,248	24,894		646
Justice	30,028	30,174		146	17,071	17,842		771
Labor	5,854	5,805	49		3,169	3,150	$19	
Post Office	541,907	542,551		644	249,140	[2] 287,428		38,288
State [3]	35,345	[4] 35,261	84		14,588	16,063		1,475
Treasury	78,717	76,123	2,594		38,019	39,421		1,402
Executive Office of the President:								
White House Office	400	402		2	254	260		6
Bureau of the Budget	425	423	2		326	343		17
Council of Economic Advisers	30	34		4	33	30	3	
Executive Mansion and Grounds	73	72	1		34	28	6	
National Security Council [5]	62	62			41	43		2
Office of Civil and Defense Mobilization	1,654	1,650	4		1,034	1,083		49
President's Advisory Committee on Government Organization	6	6			4	5		1
President's Committee on Fund Raising Within the Federal Service	4	4			4	4		
Independent agencies:								
Alaska International Rail and Highway Commission	2	2			2	2		
American Battle Monuments Commission	511	511			87	90		3
Atomic Energy Commission	6,715	6,760		45	4,259	4,440		181
Board of Governors of the Federal Reserve System	605	607		2	364	361	3	
Boston National Historic Sites Commission	3	3			1	1		
Career Executive Board	4	3	1		1		1	
Civil Aeronautics Board	686	682	4		442	461		19
Civil Service Commission	3,876	3,887		11	2,022	2,120		98
Civil War Centennial Commission	6	6			4	4		

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during February 1959, and comparison with January 1959, and pay for January 1959, and comparison with December 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	February	January	Increase	Decrease	January	December	Increase	Decrease
Independent agencies—Continued								
Commission of Fine Arts	4	4			$3	$3		
Commission on Civil Rights	59	[4] 59			38	39		$1
Development Loan Fund	65	62	3		48	41	$7	
Export-Import Bank of Washington	225	225			152	135	17	
Farm Credit Administration	849	854		5	502	511		9
Federal Aviation Agency	31,005	30,210	795		17,225	17,376		151
Federal Coal Mine Safety Board of Review	7	7			4	4		
Federal Communications Commission	1,231	1,231			743	775		32
Federal Deposit Insurance Corporation	1,231	1,229	2		698	737		39
Federal Home Loan Bank Board	942	938	4		528	547		19
Federal Mediation and Conciliation Service	336	338		2	282	270	12	
Federal Power Commission	802	790	12		485	493		8
Federal Trade Commission	721	724		3	471	490		19
Foreign Claims Settlement Commission	75	76		1	54	56		2
General Accounting Office	5,209	5,221		12	2,792	2,921		129
General Services Administration [5]	27,964	28,059		95	11,746	11,978		232
Government Contract Committee	28	26	2		14	15		1
Government Printing Office	6,497	6,473	24		3,259	3,318		59
Housing and Home Finance Agency	10,944	10,956		12	5,917	6,197		280
Hudson-Champlain Celebration Commission	3	3			1	1		
Indian Claims Commission	17	17			16	10	6	
Interstate Commerce Commission	2,249	2,236	13		1,317	1,368		51
Lincoln Sesquicentennial Commission	8	8			5	5		
National Aeronautics and Space Administration	8,534	8,450	84		5,120	5,243		123
National Capital Housing Authority	299	295	4		123	126		3
National Capital Planning Commission	31	30	1		20	22		2
National Gallery of Art	316	318		2	122	131		9
National Labor Relations Board	1,413	1,395	18		898	934		36
National Mediation Board	114	118		4	88	80	8	
National Science Foundation	482	416	66		240	218	22	
Outdoor Recreation Resources Review Commission	11	10	1		1	1		
Panama Canal	14,075	14,112		37	3,924	4,014		90
Railroad Retirement Board	2,348	2,375		27	1,109	1,135		26
Renegotiation Board	314	315		1	224	242		18
St. Lawrence Seaway Development Corporation	149	153		4	79	97		18

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during February 1959, and comparison with January 1959, and pay for January 1959, and comparison with December 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	February	January	Increase	Decrease	January	December	Increase	Decrease
Independent agencies—Continued								
Securities and Exchange Commission	926	913	13		$553	$575		$22
Selective Service System	6,394	6,394			1,780	1,838		58
Small Business Administration	1,788	1,742	46		992	1,067		75
Smithsonian Institution	1,007	993	14		446	460		14
Soldiers' Home	1,003	1,002	1		298	299		1
South Carolina, Georgia, Alabama, and Florida Water Study Commission	8	6	2		1		$1	
Subversive Activities Control Board	32	32			25	25		
Tariff Commission	223	222	1		146	152		6
Tax Court of the United States	150	153		3	105	104	1	
Tennessee Valley Authority	14,951	14,931	20		7,998	8,131		133
Texas Water Study Commission	11	8	3		2		2	
Theodore Roosevelt Centennial Commission	2	2			2	2		
United States Information Agency	10,737	10,750		13	3,636	3,870		234
Veterans' Administration	172,367	172,430		63	66,706	70,234		3,528
Virgin Islands Corporation	1,002	1,055		53	106	90	16	
Total, excluding Department of Defense	**1,257,055**	**1,253,818**	**4,440**	**1,203**	**572,481**	**624,617**	**124**	**52,260**
Net change, excluding Department of Defense			**3,237**				**52,136**	
Department of Defense:								
Office of Secretary of Defense	1,701	1,687	14		1,128	1,208		80
Department of the Army	405,402	407,214		1,812	[7] 185,584	[4] 186,193		609
Department of the Navy	355,857	359,012		3,155	169,163	175,010		5,847
Department of the Air Force	315,209	316,089		880	139,784	144,443		4,659
Total, Department of Defense	**1,078,169**	**1,084,002**	**14**	**5,847**	**495,659**	**506,854**		**11,195**
Net decrease, Department of Defense			**5,833**				**11,195**	
Grand total, including Department of Defense	**2,335,224**	**2,337,820**	**4,454**	**7,050**	**1,068,140**	**1,131,471**	**124**	**63,455**
Net decrease, including Department of Defense			**2,596**				**63,331**	

[1] February figure includes 213 seamen on the rolls of the Maritime Administration and their pay.
[2] Includes pay of temporary Christmas employees.
[3] February figure includes 12,880 employees of the International Cooperation Administration as compared with 12,817 in January, and their pay. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The February figure includes 2,036 of these trust fund employees and the January figure includes 2,036.
[4] Revised on the basis of later information.
[5] Exclusive of personnel and pay of the Central Intelligence Agency.
[6] Includes 3 employees of the Federal Facilities Corporation.
[7] Subject to revision.

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during February 1959, and comparison with January 1959*

Department or agency	February	January	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	82,348	82,357		9
Commerce [1]	29,972	29,546	426	
Health, Education, and Welfare	57,088	56,971	117	
Interior	48,624	[2] 48,601	23	
Justice	29,668	29,820		152
Labor	5,769	5,708	61	
Post Office	539,873	540,570		697
State [3]	8,767	8,724	43	
Treasury	77,828	75,246	2,582	
Executive Office of the President:				
White House Office	400	402		2
Bureau of the Budget	425	423	2	
Council of Economic Advisers	30	34		4
Executive Mansion and Grounds	73	72	1	
National Security Council [4]	62	62		
Office of Civil and Defense Mobilization	1,654	1,650	4	
President's Advisory Committee on Government Organization	6	6		
President's Committee on Fund Raising Within the Federal Service	4	4		
Independent agencies:				
Alaska International Rail and Highway Commission	2	2		
American Battle Monuments Commission	14	14		
Atomic Energy Commission	6,683	6,727		44
Board of Governors of the Federal Reserve System	605	607		2
Boston National Historic Sites Commission	3	3		
Career Executive Board	4	3	1	
Civil Aeronautics Board	686	682	4	
Civil Service Commission	3,866	3,878		12
Civil War Centennial Commission	6	6		
Commission of Fine Arts	4	4		
Commission on Civil Rights	59	[5] 59		
Development Loan Fund	65	62	3	
Export-Import Bank of Washington	225	225		
Farm Credit Administration	839	844		5
Federal Aviation Agency	29,529	28,752	777	
Federal Coal Mine Safety Board of Review	7	7		
Federal Communications Commission	1,217	1,216	1	
Federal Deposit Insurance Corporation	1,229	1,227	2	
Federal Home Loan Bank Board	942	938	4	
Federal Mediation and Conciliation Service	336	338		2
Federal Power Commission	802	790	12	
Federal Trade Commission	721	724		3
Foreign Claims Settlement Commission	75	76		1
General Accounting Office	5,131	5,142		11
General Services Administration [6]	27,915	28,010		95
Government Contract Committee	28	26	2	
Government Printing Office	6,497	6,473	24	
Housing and Home Finance Agency	10,764	10,780		16
Hudson-Champlain Celebration Commission	3	3		
Indian Claims Commission	17	17		
Interstate Commerce Commission	2,249	2,236	13	
Lincoln Sesquicentennial Commission	8	8		
National Aeronautics and Space Administration	8,530	8,446	84	
National Capital Housing Authority	299	295	4	
National Capital Planning Commission	31	30	1	
National Gallery of Art	316	318		2
National Labor Relations Board	1,389	1,373	16	
National Mediation Board	114	118		4

See footnotes at end of table, p. 6.

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during November 1958, and comparison with October 1958*—Con.

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
National Science Foundation	482	416	66	
Outdoor Recreation Resources Review Commission	11	10	1	
Panama Canal	396	406		10
Railroad Retirement Board	2,348	2,375		27
Renegotiation Board	314	315		1
Saint Lawrence Seaway Development Corporation	149	153		4
Securities and Exchange Commission	926	913	13	
Selective Service System	6,215	6,215		
Small Business Administration	1,763	1,719	44	
Smithsonian Institution	991	977	14	
Soldiers' Home	1,003	1,002	1	
South Carolina, Georgia, Alabama, and Florida Water Study Commission	8	6	2	
Subversive Activities Control Board	32	32		
Tariff Commission	223	222	1	
Tax Court of the United States	150	153		3
Tennessee Valley Authority	14,951	14,931	20	
Texas Water Study Commission	11	8	3	
Theodore Roosevelt Centennial Commission	2	2		
United States Information Agency	2,658	2,669		11
Veterans' Administration	171,189	171,258		69
Total, excluding Department of Defense	**1,197,623**	**1,194,437**	**4,372**	**1,186**
Net increase, excluding Department of Defense			**3,186**	
Department of Defense:				
Office of the Secretary of Defense	1,659	1,644	15	
Department of the Army	348,651	350,396		1,745
Department of the Navy	323,254	326,506		3,252
Department of the Air Force	281,307	281,674		367
Total, Department of Defense	**954,871**	**960,220**	**15**	**5,364**
Net decrease, Department of Defense			**5,349**	
Grand total, including Department of Defense	**2,152,494**	**2,154,657**	**4,387**	**6,550**
Net decrease, including Department of Defense			**2,163**	

[1] February figure includes 213 seamen on the rolls of the Maritime Administration.

[2] Revised on the basis of later information.

[3] February figure includes 1,841 employees of the International Cooperation Administration as compared with 1,841 in January.

[4] Exclusive of personnel of the Central Intelligence Agency.

[5] Includes 3 employees of the Federal Facilities Corporation.

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during February 1959, and comparison with January 1959*

Department or agency	February	January	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,213	1,216		3
Commerce	592	601		9
Health, Education, and Welfare	516	523		7
Interior	631	[1] 609	22	
Justice	360	354	6	
Labor	85	97		12
Post Office	2,034	1,981	53	
State [2]	26,578	[1] 26,537	41	
Treasury	889	877	12	
Independent agencies:				
American Battle Monuments Commission	497	497		
Atomic Energy Commission	32	33		1
Civil Service Commission	10	9	1	
Farm Credit Administration	10	10		
Federal Aviation Agency	1,476	1,458	18	
Federal Communications Commission	14	15		1
Federal Deposit Insurance Corporation	2	2		
General Accounting Office	78	79		1
General Services Administration	49	49		
Housing and Home Finance Agency	180	176	4	
National Aeronautics and Space Administration	4	4		
National Labor Relations Board	24	22	2	
Panama Canal	13,679	13,706		27
Selective Service System	179	179		
Small Business Administration	25	23	2	
Smithsonian Institution	16	16		
United States Information Agency	8,079	8,081		2
Veterans' Administration	1,178	1,172	6	
Virgin Islands Corporation	1,002	1,055		53
Total, excluding Department of Defense	**59,432**	**59,381**	**167**	**116**
Net increase, excluding Department of Defense			**51**	
Department of Defense:				
Office of the Secretary of Defense	42	43		1
Department of the Army	56,751	56,818		67
Department of the Navy	32,603	32,506	97	
Department of the Air Force	33,902	34,415		513
Total, Department of Defense	**123,298**	**123,782**	**97**	**581**
Net decrease, Department of Defense			**484**	
Grand total, including Department of Defense	**182,730**	**183,163**	**264**	**697**
Net decrease, including Department of Defense			**433**	

[1] Revised on basis of later information.

[2] February figure includes 11,039 employees of the International Cooperation Administration as compared with 10,976 in January. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The February figure includes 2,036 of these trust fund employees and the January figure includes 2,036.

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by the executive agencies during February 1959, and comparison with January 1959*

Department or agency	February	January	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	3,201	3,047	154	
Commerce	2,061	2,000	61	
Interior	6,855	6,846	9	
Treasury	5,441	5,467		26
Independent agencies:				
Atomic Energy Commission	154	156		2
Federal Aviation Agency	820	808	12	
Federal Communications Commission	13	13		
General Services Administration	1,247	1,238	9	
Government Printing Office	6,497	6,473	24	
National Aeronautics and Space Administration	8,534	8,450	84	
Panama Canal	6,942	6,964		22
Tennessee Valley Authority	12,152	12,118	34	
Virgin Islands Corporation	1,002	1,055		53
Total, excluding Department of Defense	**54,919**	**54,635**	**387**	**103**
Net increase, excluding Department of Defense			**284**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[1] 132,675	[2] 135,250		2,575
Outside continental United States	[1] 10,375	[2] 9,500	875	
Department of the Navy:				
Inside continental United States	200,581	202,837		2,256
Outside continental United States	5,157	5,187		30
Department of the Air Force:				
Inside continental United States	158,032	158,267		235
Outside continental United States	3,623	3,719		96
Total Department of Defense	**510,443**	**514,760**	**875**	**5,192**
Net decrease, Department of Defense			**4,317**	
Grand total, including Department of Defense	**565,362**	**569,395**	**1,262**	**5,295**
Net decrease, including Department of Defense			**4,033**	

[1] Subject to revision.
[2] Estimate.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of February 1959 and comparison with January 1959.*

Country	Total		Army		Navy		Air Force	
	February	January	February	January	February	January	February	January
Belgium	12	11					12	11
England	4,158	4,171					4,158	4,171
France	22,142	22,197	16,777	16,824			5,365	5,373
Germany	84,528	84,549	72,405	72,444	56	57	12,067	12,048
Japan	72,112	73,378	27,981	28,833	16,033	16,096	28,098	28,449
Korea	7,688	7,640	7,688	7,640				
Malta	81	82			81	82		
Morocco	4,082	4,389	12	23	829	831	3,241	3,535
Netherlands	39	41					39	41
Norway	25	25					25	25
Spain		2						2
Trinidad	540	588			540	588		
Total	**195,416**	**197,073**	**124,863**	**125,764**	**17,548**	**17,654**	**53,005**	**53,655**

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the U.S. Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The U.S. military agencies in most cases administer or direct the activity.

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with, but separate from, the regularly reported U.S. employment overseas.

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